

Government: Behavior Analysis GOE, GOS-Possible distortions

Note: This is a modelling, done based upon analysis of existing facts and evolving reasoning, as to how the 'Government' and 'Constituents of Governance' are likely to behave and function 'influenced by normal human attributes' under different 'probable conditions' and does not imply projection or criticism of 'any particular government system in the world'. Any explanation in this 'coinciding with any working Government system' shall be a coincidence only.

This chapter would help us to understand:

- I. GOE group, with background of political party, shall constitute the representatives of the people/citizen elected by them for a period, namely Head of Government HOG, Members of the Government MOG, and other elected representatives, OIG-others in Government.**
- II. The government's permanent face, GOS, is large group, assisting GOE and to provide public interface. This group shall consists of MGG, Managers of Government's Governance. They would be more in numbers as these would provide interface with the people of the nation**
- III. Control over Nation's Resources and spending of Government money may change both Governance Executors GOE and Governance Server GOS from selfless to selfish orientation**
- IV. If in selfish mode, to safeguard their selfish interests GOE and GOS likely to acquire attributes of a 'Master'**
- V. Constitutional group GOM, is to monitor and evaluate if these two groups GOE and GOS are working in the interest of the nation and citizen or not and displaying honesty and good ethics**
- III Governance would signify the actions of the Government confirming the same being in the interest of the nation and citizen and taken in selfless manner without any self interest .**
- VI. GOS if working as a 'cadre/walled-group', aggravates 'master' and dilutes 'responsibility and accountability'. 'walled-group' is all side fenced, isolated and authoritative.**
- VII. GOS being permanent must be utmost dutiful to nation, oriented to citizen welfare, and sincere spending of Nation's resources for nation and citizen.**
- VIII. GOS, providing direct citizen interface, stand directly responsible and dutiful to the happenings around the citizen.**
- IX. GOS being permanent and close to nation's resources always, are likely to extract self-benefits from their actions.**

- X. **The selfish behavior of GOS shall cause designing the public feedback and complaint system ambiguous, non-accountable, unreliable**
- XI. **For misappropriation of Nation's Resources or deriving self benefits out of the spending of Government or Nation's Resources, evidently both GOE and GOS must be working as 'selfish group'**
- XII. **GOE are not permanent in Government whereas GOS are. GOE would 'fully depend' upon GOS for preparing all proposals, schemes, plans, GOSIP on behalf of the government.**
- XIII. **GOE approach to present themselves as owner of GOSIP, without associating GOS, is likely to produce GOSIP with loopholes for misappropriation during execution**
- XIV. **Government MUST project concerned GOS as 'joint creator and owner', in all GOSIP if Government (GOE) has fair intention of designing and producing GOSIP**
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These are the group psychologies and group approach of some of the groups which we would need to understand for the social and Government systems. There would be basically three groups in a government, the constitutional (Governance monitors-GOM), political (Governance executors-GOE) and managerial GOS-Governance Server, presenting Government's decision to the people and executing for defined objectives and goals.

Governance would signify the actions of the Government, such actions which are in the interest of the nation and citizen and taken without any self interest in selfless manner.

GOE: The GOE group, may be with background of political party, shall constitute the representatives of the people/citizen elected by them for a period, namely Head of Government HOG, Members of the Government MOG, and other elected representatives, OIG-others in Government. Some OIG may not be part of decision making body of the Government but they have powers to support or reject a decision, thus directly influence the decisions. Governance would signify the actions of the Government presuming the same being in the interest of the nation and citizen.

GOS: The government's permanent face, GOS, is large group, assisting GOE and to provide public interface. This group shall consists of MGG, Managers of Government's Governance. They would be more in numbers as these would provide interface with the people of the nation and therefore, correspond to a number to be larger to match with population. The political group would be smaller and temporary but carry the constitutional powers as they are representatives of the people.

GOM: As elaborated in other chapters, Independent Constitutional entity ICE envisaged to monitor and evaluate the working of Government GOE and GOS. This would be equivalent of **the constitutional group GOM, is to check if these two groups GOE and GOS are working in the interest of the nation and citizen or not and displaying honesty and good ethics.** However, the constitutional group GOM must have power and means to check and suggest Government working, if to be realigned, if it needs correction. **The measurement procedures and means to measure the amount of correction required, should also be in place.**

Selfless vs Selfish

The managerial group GOS, being permanent, should be designed to take and implement decisions in the interest of the nation and citizen. They are permanent, so they are dutiful to maintain uniform behavior and actions in the interest of nation and citizen irrespective of any change at the level of government. They would be large in numbers as they correspond to the population of the nation. **Their services would be paid for from Government's treasure and therefore, they stand directly responsible and dutiful to the happenings around the citizen and nation.** Ideally the group should be a selfless, indifferent to political group's interests, and impartial group. **The duties for doing best for the people and the nation should be their aim and objective.** However, this would happen if they have only duties to perform. However, in the process of dissipating Governance, they would be assigned with powers to control the bad-actions amongst citizen. Also, here the resources of the nation are at their disposal as they are most close to nation's resources. Enormous potential therefore exists, both for being dutiful or otherwise. Sooner or later **they may understand that their major policy decisions are benefiting some and there is no one to claim by others that he/she is at loss.** So it is the question of benefiting some but without any apparent and claimed or admitted loss to others, they may like to decide to benefit some, as creating benefit to some at nobody's loss would be a favorable and acceptable decision. This approach of GOS group is treating them as the custodian and master of nation's resources which is unjustified. The only requirement for being at this mindset is that the **decision making authority either would close its eyes for any loss being passed on to others and would structure the public feedback system weak, ambiguous, very time consuming and non-accountable.** The performance measurement would be that 'what benefits provided to the people as well as what loss provided to the people by the same decision'. **This kind of analysis may be called 'Self structured analysis (S S analysis).** If the people and the public is considered as the master of the nations resources, this approach stands unjustified.

It is advised in other chapter of 'This side That side analysis' that in a decision taken by the Government, **TSTS analysis must be done to analyze the same decision from the citizen side** also. However, as a large number of people with wide variation of their needs, shortcomings, requirements, the objectives, **criteria and parameters of success or failure should be defined alongwith the government decision** to enable the decision to come through and not stuck up in the process due to controversies. However, there are

very rare chances that the criteria and parameters of success or failure shall be stated and notified by the government.

The first change which would may come is that they GOS, would start placing themselves as owner of the nation's resource and thus, no longer feel dutiful to the people and the nation.

It is explained in other chapter that the nation would have two constituents, land and the human i.e. citizen.

The other group of politicians structured as the Government, GOE, is a temporary group but with constitutional powers. They would check the decisions of managerial group using their constitutional powers, thus challenging the ownership of nation's resources. The ownership thus gets further divided. The politicians being a temporary group, under the shadow of constitutional powers, may try to share maximum benefit in the short period they have. Thus for behaving in a selfish manner and maximizing their self-benefit, GOE (MOG+OIG) and GOS/MGG, collectively they would behave like a selfish group. If it does not happen, there would be difference of opinion visible between GOS and MOG/OIG.

The conflict however, will not occur if the GOS point of view shall be accepted by MOG/OIG or GOS would structure decisions as directed by MOG/OIG.

Thus for any happening of misappropriation of Nation's Resources or deriving self benefits out of the spending of Government money or Nation's Resources, evidently both GOE and GOS group must be working as 'selfish group' working for their own benefits, partners and equally responsible.

With an intention of exploiting 'Nation's Resources' and extracting undue personal benefit, this would be a group termed as 'Agents of nation's resources' (ANAR), a group which is selfish, with the prime motive of using nation's resources for their benefit to the maximum. By doing so, they may or may not provide benefit to the people but should look like being put to the use of people. It must be understood that since they are appointed to provide service to the people, truthfully and in absolute terms, they are not entitled to derive even the smallest benefit whatsoever.

The other important derivation is that the official communication between Government GOE and GOS collectively with citizen if weak, deficient and ineffective, would work as catalyst to aggravate the 'selfish orientation' of both GOE and GOS.

The selfless group psychology would turn towards selfish group psychology with common objectives and expected benefits and gradually changes to selfish group along with political group. For utilizing nation's resources for their own self, a phenomenon which may be named as 'Undue masters of nation', they have to be together as only one deriving the whole benefits would be challenged by the other group. The **biggest incentives for them for**

doing so would be if there are no direct and INDEPENDENT constitutional or any other checks over it.

A term 'Master' has been used above to signify a very important happening. The GOE and GOS, both can be challenged by the 'people of the nation. To prevent it, the GOE and GOS may, evidently, turn into 'Master'. Once they turn into a Master, they would make all efforts to 'craft' citizen as 'slaves'. This is detailed in the chapter of 'Master- Slave Governance'

Since the political group, GOE is temporary, they would try to keep the managerial group GOS aligned with them as permanently as possible. This would also be the preference of managerial Group. **The political group would devise such norms for managerial Group, so that they are permanent. The performance parameters be made ambiguous and arbitrary and performance assessment would remain within the group of GOE and GOS.**

This would lead to the emergence of 'authority based characters' in Governance system diminishing the 'service orientation'.

A **authority based group with all members at equal footing and nature, where the authority becomes identity of the group, closes and restrict any other skill and idea to enter into the group**, This would keep them important irrespective of outside world may be having much more competent people. The custodianship of nation's resources and their existence therefore, depend only upon **transforming them from selfless service provider group to authority based group**. Their existence is linked to projecting that the authority they possess is most important and outside world should not share this. The norms would be made by in a manner that outside world cannot invade or pierce through. Had it not been the question of custodianship of nation's resources and resulted 'authority orientation', this group would be open to outside world. **To give a permanent shape, the group GOS would be structured into a 'walled-group' and once an individual is into it, it would have to be governed by the 'walled-group' mindset and so necessarily becoming a part of it.** Interestingly, if it was a changing group, their claim for custodianship shall get diluted which would provide benefit to the people by way of more accurate and up-to-date plans and solutions. So the first step for ANAR is to have a 'walled-group' mindset controlling this.

However, the 'walled-group' mindset would form when individual mind would not be confident of its sovereign existence. **The higher intelligence level would provide sovereign existence to individual mind, independent and self-governing. Each mind at higher intelligence level would think independently and act with own conceived decisions.** This would be against the formation of a 'walled-group' mindset of a group. Thus 'walled-group' mindset, in natural course, would demand a low level of intelligence. It would necessitate UMN to be 'low intelligence' people. And it would be achieved only by degrading the criteria for 'pick up' of 'low intelligent' people.

If the more qualified professionals (as brought out in 'Government Intelligence level') chapter in majority gets into a group working on pre-conceived mindset, its structure as a 'walled-group' will be at stake because they would have tendency to be of their own, taking decisions independently.

If the mindset is to exploit Nation's resources and spread all over in the form of a 'walled-group', the next step would be to spread the wings to virtually controlling every sphere of Government activities.

And the last step would be, seems to be most disappointing, that do not change yourself. Whatever, they do, right or wrong, just keep on doing it because doing a new thing would necessitate entry of experts and eminent people from outside world and which would put their future at stake. This may look like to be hypothetical but this is what it may come to ultimately. It can easily be checked if the procedures and norms of record keeping pertaining to Nation's Resources are same as it were five years back. Did the procedures and rules for registration of 'citizen grievances' are the same which were followed five years back etc.

In every country there are units and organs to keep vigil on the actions of the government. The most prominent is the 'Justice system'. However, in normal course the justice system does not open a case and give a decision. There are units and organs which would investigate the cases of 'doubtful actions' of the government and its constituents.

The other serious consequence of existence of ANAR mindset therefore, would be they keep the investigating agencies under them. If the investigating units and persons are from the same ANAR 'walled-group', directly or indirectly, this becomes an effortless and easy exercise. **Thus this structure and arrangement that the investigating persons are also from the same 'walled-group', develops favorable situation for the propagation of ANAR mindset.** This may be another intentional and ridiculous concept, making investigating agencies as the part of managerial 'walled-group' GOS. Thus investigations become in-house activity which would make the investigations almost meaningless. Investigations in a 'walled-group' is further meaningless as the juniors cannot investigate freely against seniors because of continuously having developed a 'Sir' mind set which always transform to 'Yes Sir' mode of master -slave system.

If managerial group GOS works like 'walled-group/cadre', it would also have to ensure that their performance statistics have not way through to the outside world. If outside world has a say, then the performance parameters would be demanded to be modified to be nation and public oriented and not self (government) oriented. Whereas, the 'walled-group' would like to have the performance criteria, self oriented and fully controllable, because then it would be fully in the hands of 'walled-group' members only, unchallengeable by any outsider. So no outsider would ever be so much competent to question the GOS/ANAR, and there would be no norm that GOS would be liable to answer and clarify. It would lead to which may be termed as 'full stop at thinking'. The 'walled-group' would not permit inflow of knowledge from outside as they are 'low intelligent people'

and therefore, **they would frame the 'rule of thumb' that 'whatever they do is the best'. Analysis, planning, progress would be poorly defined and upgradations shall be random and seldom.**

The universal fact that time never stops is applied to the outside world which is progressing developing, old phasing out and new phasing in, change, creating new knowledge areas, however, it does not flow into the Government routines as the channel from outside world is closed in such an governance system.

It would also favour to the GOE because they are one from the masses and if the average intelligence level of the masses is low, they may enact the same mindset in Government decisions. However, if the average intelligence level of the masses is very high, then neither the 'walled-group' working of the managerial group would continue nor it would be promoted by the political group.

Besides stagnated mindset of self proclaimed importance, the 'walled-group' approach also have one very distinct feature. Control over everything. A 'walled-group' would try to expand. More positions, more spheres of control and dominance, more powers and more benefits and more people and resources under the direct or indirect influence of the 'walled-group'.

This encourages us to look into another interesting feature of a group – communication within the group and with outside world. We further proceed with managerial system as a 'walled-group'. The communication within a 'walled-group' based group is formal and not multi directional (may be unidirectional which would be the extreme case), not independent in general but driven by the feeling that nothing should be away from the 'core philosophy' of the 'walled-group', because of everyone being under the influence of this 'core philosophy' and one of the prevalent is 'senior-junior philosophy'. Under this, the decisions are based at the senior levels. The junior level will only be in the role of a proposer and request senior level to accord approval. Thus final senior level straight way can take a decision theoretically but it would look undemocratic, without participation of others and also goes against the 'walled-group' philosophy of large size. If the decisions are likely to result personal benefits, each level of the 'walled-group' shall have the claim for its part. The worst is if it leads to undesired results than no individual person/participant can be set responsible straightway. These requirements would lead to the communication to be formal, written, with endorsement of all levels and then coming to highest level for approval. Involvement of many persons would dilute the responsibility of any individual and also cause delay.

In such an arrangement, Senior may get their decisions implemented through juniors without being directly responsible. This becomes very important because it finally leads to changing the 'thinking direction' (goals, objectives, achievements—GOA) of the organization and may even get reversed to what it was originally designed for.

This would make the communication within department slow, formal, monotonous, casual, non-accountable and non-DAVM (because all levels will not participate with due sincerity especially if one of them wants to deviate or oppose). The written communication would move up and down for everyone's 'yes' to it to dissolve the accountability of any individual before decision by higher authority. **In fact it is not a decision either, its only approval by senior, a gesture of kindness and mercy without owning accountability. This would be a very prominent feature of "walled-group' working'.** In order to dissolve the accountability of one participant, it is preferred that many people are involved in the communication proceedings which makes the communication very slow and ambiguous and many people writing in the same line up would help in keeping the 'core philosophy' of the 'walled-group' in place. **Thus the communication within group would be slow, ambiguous, non accountable to anyone**

Analyzing further regarding communication of a 'walled-group' based governance group with outside world, as an inherent characteristics the communication from outside world into the GOS would be very low accepting only those band widths which do not cause disintegration or polarization of constituents inside the 'walled-group'. The other band widths would either be stopped from entering or just pierce through without causing any waves in the group. The communication from GOS to outside world would be minimum, their need based, and non-DAVM. **Such GOS group would prefer to communicate through media as media becomes easily manageable, a group of non experts like them, getting the stuff, the news, without making efforts from the highest office, and propagate further without causing any alterations and inspiring any question or doubts.**

To dilute individual's responsibility, the government officials may sign on behalf of 'Government/ICE/Government's organ/HOG/MOG'. Two very interesting scenarios emerges from this, first under the delegation of authority of the Government/ICE, the GOS, would show its powers and authority in decisions. Second by signing on behalf of Government/ICE, the GOS is relieved of any direct accountability, as now any aggrieved outsider (or insider even, a colleague) would be fighting with the Government/ICE and not Mr.X or MrY etc. Thus to save honour of the ICE/Government, the department (and not the individual MrX etc.), would fight with the outsider to protect them even if the decision is incorrect. This would be a great deterrent for outsiders to fight for anything and thus a wrong decision even would go unchecked and unchallenged.

As ICE and GOM have designated function to monitor and check the actions of GOE, GOS; there is no way the GOE, GOS decisions are taken under the 'umbrella' of Government. GOE and GOS decisions must be under their own identification, government position and name.

Taking decisions on behalf of the government would provide great incentive to each member of GOS to take any decision they feel like which may be intelligent and useful decision or not. Especially when the structure of the 'walled-group' does not provide regular synchronization with outside world. Thus getting a decision by an outsider which would favour them becomes unusual and scarce thus need additional incentives and benefits to

the GOS to be passed on by the outsider. This supports strongly the master slave mode of operation and also 'walled-group' based GOS Setup.

The GOE (MOG, OIG) are not permanent people holding the government position as they assume the position based upon a process of election which is repetitive. After completion of a tenure of HOG, MOG, OIG the elections are held again and new faces come up. The HOG, MOG, OIG would change but again the new persons not sure to return to the government position again. This fact may dilute their focus to work in the 'absolute' interest of nation as their other interest would be to 'strengthen their political' position consistently, remain highlighted in the political party and on assigned government position and also build up their 'future' by 'making up' present status as regards to personal identity by adding 'wealth' etc. It would happen invariably, as the HOG, MOG, OIG would never aim to become extinct after the tenure and vanish, but would always aspire to remain 'adorable' and 'distinct' always, even if they do not remain HOG, MOG, OIG.

On the other hand GOS are permanent and remain on government position life long. So all records, the government records, regarding working of GOE remain with them. They would be 'permanent' representative of the government therefore. Because of this nature of their assignment and position, **The GOE would always depend upon them especially getting their interests fulfilled from GOS when they are not holding government position.** Also the GOS would guide and counsel the HOG, MOG, OIG regarding 'government procedures' and 'rules' for carrying out their duties and functions in the government position. So GOE would always depend upon GOS both for 'government duties' and 'fulfilling personal objectives/aspirations'. This would make GOS very powerful. **The GOE would have to 'fully depend' upon them for preparing all proposals, schemes, plans, GOSIP on behalf of the government.** The possibility of GOE being 'low intelligent' and/or 'less acquainted with rules and procedures' 'would further intensify the 'importance of GOS' and dependence of GOE on GOS. And the GOS stands 'indispensable' in government working therefore.

Being 'indispensable', owning 'rules and procedures', and 'permanently' powerful, the GOS would be more close to all 'government decisions'. Even if GOE would desire to 'work out any GOSIP' for their political motives or government functions, the same invariably be made and structured by GOS. Not only making it but the execution of governance functions shall also be 'under the control' of GOS. This makes GOS much more 'commanding' than the GOE.

The GOE is a political person and would have to testify again in the elections to regain its position. So they have compulsion of projecting themselves with all the GOSIP, to the public and present themselves 'as the producer and owner' of GOSIP, which in fact was prepared and constructed by GOS. This would be a situation favourable to GOS in many ways. Firstly, the accuracy and perfection with which the GOSIP has been prepared by them, will be questioned by people from GOE, especially if the GOSIP would lack 'accuracy and perfection'. For all failures and bad results, the GOE would be criticised and held responsible by the world, and not GOS. So GOS may not 'produce and construct' GOSIP with the

'precision' they would have complied 'if they were the pronounced and declared owner'. Secondly, they are the executors of GOSIP in the field and they can conveniently keep loopholes in the GOSIP at 'planning and structuring' stage itself for any 'misappropriations' to be done anytime during execution. And if anything would get 'uncovered' the target for fire shall be GOE and not GOS. Thirdly, as GOE would depend upon the GOS in discharging its functions, even if it becomes known to them that GOS 'lacked precision', intentionally or unintentionally, and/or 'provided loopholes for misappropriation', they would not take any action against them, as they (GOE) have declared themselves as owner of the GOSIP earlier. So they would have only two options, either to overlook it or 'join', and the preference shall be to join. And once it happens, it put an end to every ethic and principles of good governance. And as above, there are pretty good chances of its occurrence.

And it can be ruled out to a great extent by GOE just by declaring GOS as the owner of GOSIP. Because **GOE is under compulsion to 'keep themselves as creator and owner' of the GOSIP in notifications and announcements, they MUST project the concerned GOS as 'joint creator and owner', in all announcements if the GOE has fair intention of designing and producing GOSIP free of 'wrong intentions and possible misappropriation for selfish goals and objectives'.**

The evaluation of the success and failure of a GOSIP must be notified in DAVM form and the success or failure whatever, applicable, should be associated with concerned GOS in regular periodic GOSIP evaluation and notified by government.

There is one question still to be replied. It is that if GOS are the designer and creator of government GOSIP, why they would not insist that their names, position and identity is also notified to the whole world alongwith the notification of the GOSIP. After all it would present to the whole world about their abilities, competence and truthfulness to that highest level in the country. Yes in normal course, every GOS would desire it to be so. But if it is not happening, the only reason can be that GOS intentionally do not want their identity to be associated with the GOSIP. And the only reason for the same would be that they (and also GOE) have devised loopholes and deficiencies in the GOSIP, in the design itself, for selfish interests of misappropriation of government money and resources during execution of GOSIP.

It may be a shocking outcome of this simple happening of 'non-association of GOS identity' in public notifications of 'Government's decisions and GOSIP' but this is what the derivation/modelling comes to.

If the GOS identity with position is not notified in the ownership of GOSIP, there may be a question that why GOS would not like to associate their names and identity in the ownership of the GOSIP, its evaluation and validation against notified DAVM goals and objectives, since it would give them fame and recognition not only in the country but internationally. Why they would not attempt to gain such 'recognition and reputation'? Obviously if the GOS are confident of their proposal, plan, GOSIP to be perfect and going to yield results as

envisaged, they would certainly associate themselves with the ownership of the GOSIP and attain recognition, fame and reputation. The only possibility that the GOS would not associate its name with ownership of the GOSIP is they have prepared the GOSIP in a way that it would not produce the desired results and/or the allocated government money and resources shall be siphoned out for selfish cause.